

**UNITED STATES DISTRICT COURT
SOUTHERN DISTRICT OF NEW YORK**

AMERICAN CIVIL LIBERTIES
UNION, and AMERICAN CIVIL
LIBERTIES UNION FOUNDATION,

Plaintiffs,

v.

FEDERAL BUREAU OF
INVESTIGATION, UNITED STATES
DEPARTMENT OF JUSTICE, and
NATIONAL SECURITY AGENCY,

Defendants.

11 Civ. 5963 (PGG)

ECF Case

The defendants in this action—the Federal Bureau of Investigation (“FBI”), Department of Justice (“DOJ”), and National Security Agency (“NSA”)—have withheld the following documents pursuant to various FOIA exemptions.

National Security Agency

- NSA withheld information from two categories of records, as set forth below:
 1. On February 29, 2012, NSA produced nine email chains totaling 105 pages. NSA redacted from the emails the names of NSA employees, NSA employee identifying information, email addresses, and telephone numbers pursuant to Exemption 3 and Section 6 of the National Security Act of 1959. NSA also redacted one piece of classified information that would reveal NSA activities pursuant to both Exemption 1 and Exemption 3 and Section 6 of the National Security Act of 1959.
 2. NSA also withheld an undated 54-page draft manual titled, “Force Protection Threat Information FBI eGuardian Phased Implementation CONOPS.” All information was withheld pursuant to Exemption 5 after consultation with the FBI. NSA also withheld names and phone numbers of DOD personnel pursuant to Exemption 6 after consultation with DOD.

DOJ's National Security Division

- DOJ National Security Division located and withheld in full three records, described below:
 1. An unsigned memo dated September 14, 2011, from NSD Counsel to John Carlin, NSD. This memo is titled, "Roles of FBI's eGuardian System in the Nationwide SAR Initiative; the purpose of this memo was to summarize information the FBI gave to NSD in an earlier meeting about this system. The memo states that eGuardian is an unclassified, web-based system being used to help implement the nationwide Suspicious Activity Report ("SAR") Initiative. The initiative's goal is to establish a "unified process for reporting, tracking, and accessing SARs" in a manner that rigorously protects the privacy and civil liberties of Americans. eGuardian is intended to share reports, but those reports must have a nexus to terrorism and may not rely solely on conduct protected by the First Amendment. This memo is 4 pages long. Attached to this memo are 3 drafts of a paper titled, "Roles of FBI's eGuardian System and the Information Sharing Environment/Shared System with respect to Suspicious Activity Reports (SARs)." The drafts of this paper discuss the advantages of using the eGuardian system. It states that NSD agrees with the FBI's assessment that using eGuardian is the best way to collect, disseminate, and analyze threats while protecting privacy and civil liberties. 5 pages (3 copies). This record was withheld in full pursuant to Exemption 5 and the deliberative process privilege and withheld in part pursuant to Exemption 6.
 2. Draft, Top Management and Performance Challenges 2009: Withheld in full pursuant to Exemption 5. Three pages of this report are responsive to the request: pages 9, 24, and 25. Those pages were withheld in full pursuant to FOIA Exemption 5. The final version of this document can be found at <http://www.justice.gov/ag/annualreports/pr2009/TableofContents.htm>.
 3. Emails between NSD's front office and other Department of Justice components, dated from August 2, 2011, to September 15, 2011, and totaling 55 pages. These email messages discuss how best to address the issues of using eGuardian effectively while still balancing privacy and civil liberties interests. These were withheld in full pursuant to Exemption 5 and withheld in part pursuant to Exemption 6.

Office of the Director of National Intelligence

- The Office of the Director of National Intelligence ("ODNI") withheld one document in full pursuant to Exemption 5 and released one in part with redactions pursuant to Exemptions 6, 7C, and 7E. The records are as follows:
 1. One draft document withheld in full pursuant to Exemption 5. This draft document was developed by ODNI to provide guidance on the technical options available at the time to Federal departments and agencies and to State and local law enforcement organizations to support their participation in the Nationwide Suspicious Activity Reporting Initiative. The final version is publicly available at: http://www.ise.gov/sites/default/files/NSI_Tech_Impl_Options_Version_1_FINAL_2010-03-09.pdf.

2. One document released in part with redactions pursuant to Exemptions 6, 7C, and 7E. This document was located by the FBI and referred to ODNI. It is the same document as the document listed below by the FBI as EGuardian 662.

DOJ's Office of Information Policy

- Exemptions 3, 6, and 7(C): Throughout the documents, OIP redacted names, e-mail addresses, contact numbers (pagers, office and/or cell phone numbers) of ODNI, FBI, or DHS officials.
- Exemption 5: OIP released certain documents with redactions pursuant to Exemption 5 and the deliberative process privilege. These documents were located in searches conducted by OIP and were processed by OIP.
 1. Email, dated November 3, 2011, from Thomas O'Reilly, regarding "Changes to privacy, retention, and redress issues in the eGuardian system" and attachments to the email. The attachments are a 6-page letter, dated November 2, 2011, from Deputy Attorney General James Cole concerning eGuardian's participation in NSI, which encloses a list of potential questions and answers addressing inquiries that Fusion Centers may receive concerning eGuardian's participation in the National Security Initiative ("NSI") (email: pages 174 to 175 of the Feb. 13, 2013 release from OIP; attachments: pages 176 to 181 of the Feb. 13, 2013 release from OIP).
 2. Email discussions concerning updating eGuardian's Privacy Impact Assessment.
 3. Email discussions concerning the type of information that will be input into eGuardian and the degree of access eGuardian users will have based on their status.
 4. Emails discussing potential meeting agenda items for meetings or potential meetings with former Associate Attorney General Thomas Perrelli or the Deputy Attorney General concerning eGuardian's participation in NSI.
 5. Email discussions concerning FBI's participation in the NSI and considering options going forward.
 6. Email discussions concerning the preparation of questions and answers concerning NSI issues with eGuardian.
 7. Email discussions concerning Fusion Centers' use of eGuardian.
 8. Email discussions concerning sharing Suspicious Activity Reports with and from eGuardian.
 9. Emails discussing internal discussion points for upcoming/potential meetings concerning eGuardian's integration with NSI.
 10. Email discussing developments and potential next steps concerning eGuardian's participation in NSI.
 11. Email discussions comparing Information Sharing Environment Standards and eGuardian Policies.

12. Email discussions concerning and considering options with respect to the retention of data input into eGuardian.
 13. Email discussions continued out of meetings or telephone conversations concerning eGuardian's participating in NSI.
- Exemption 5: Categories of documents released in part. The documents in these categories were located by OJP searches and processed by OIP.
 1. Email discussions with attachments thereto forwarding Implementation Reports. The Implementation Reports were released to the requester in part with excisions made pursuant to Exemptions 5 and 6.
 2. Email discussions concerning various aspects of funding for eGuardian.
 3. Email discussions regarding technical considerations for how SARs will be shared in eGuardian.
 4. Email discussions concerning upcoming/potential/prior meetings or telephone calls deliberating meeting agenda items, questions and answers, or follow-up questions in preparation for eGuardian's participation in Shared Space or with the FBI. OIP is providing the following information regarding these documents in table form. Shaded listings contain redactions for both Exemption 5 and Exemption 7E.

Date	Author	Recipient	Description	Pages
9/9/08	Thomas O'Reilly	David Lewis Cc: FBI official	One e-mail discussion summarizing a meeting and the potential next steps for eGuardian to participate in Shared Space.	1
9/10/08	Don Sutherland	David Lewis Cc: Thomas O'Reilly and FBI official	Three e-mail messages discussing potential meeting agenda items to discuss issues that law enforcement officials have raised with using eGuardian.	2
9/9/08	David Lewis	Contractor and ODNI official		
9/9/08	Contractor	ODNI official		
9/18/08	Thomas O'Reilly	Paul Garrett	On e-mail discussion concerning an issue and a potential upcoming meeting to address the issue.	1
9/25/08	David Lewis	ODNI official Cc: Thomas O'Reilly, Two ODNI officials	Three e-mail messages identifying potential agenda items for an upcoming meeting.	2
9/25/08	ODNI officials	David Lewis Cc: Thomas O'Reilly and Two ODNI officials		
9/25/08	David Lewis	ODNI official		

9/29/08	Kshemendra Paul	ODNI official Cc: Karen Evans and Two ODNI officials	Three e-mail messages discussing and providing findings, recommendations, and feedback on an attached document regarding questions for discussion to be discussed at a potential upcoming meeting.	6
9/26/08	ODNI official	Kshemendra Paul Cc: Karen Evans and ODNI official		
9/24/08	Kshemendra Paul	ODNI official		
N/A	N/A	N/A		
12/6/08	Contractor	Thomas O'Reilly and 2 DOJ contractors Cc: David Lewis	Two e-mail messages discussing a potential issue at an upcoming meeting in Washington, DC.	1
12/6/08	Thomas O'Reilly	Three Contractors Cc: David Lewis		
3/3/09	Contractor	Thomas O'Reilly	Two e-mail messages discussing a potential meeting agenda item, as well as how to potentially resolve this item.	2
2/24/09	ODNI official	FBI official and David Lewis Cc: FBI and ODNI officials and Thomas O'Reilly		
3/25/09	ODNI official	Roger Morrison and Thomas O'Reilly Cc: Five ODNI officials	One e-mail message discussing a potential proposal for eGuardian's participation in ISE Shared Space arising from a discussion from that afternoon.	2
3/26/09	ODNI official	Roger Morrison and Thomas O'Reilly Cc: Five ODNI officials and Two FBI officials	One e-mail message offering a recommendation on the 3/25/09 proposal.	1
5/14/09	ODNI official	Contractor, FBI official, ODNI official, David Lewis, and Thomas O'Reilly	One e-mail message summarizing a meeting concerning issues that arose after eGuardian's ISE Shared Space installation.	2
6/4/09	Contractor	Thomas O'Reilly	Five e-mail messages discussing an issue that arose from a meeting regarding eGuardian's participation in ISE.	2
6/4/09	David Lewis	Thomas O'Reilly Cc: ODNI official		
6/4/09	ODNI official	David Lewis		

6/4/09	ODNI official	Thomas O'Reilly and ODNI official Cc: David Lewis		
6/4/09	Thomas O'Reilly	John C. and an ODNI official Cc: David Lewis		
7/20/09	ODNI official	FBI official and two Contractors Cc: FBI official	One e-mail message discussing a possible date for eGuardian's ISE Shared Space Implementation.	2
10/1/09	Law Enforcement official	FBI official, law enforcement official Cc: Two FBI officials and law enforcement official	Two e-mail messages discussing suggestions regarding entering SARs or pushing SARs to eGuardian stemming from a meeting with Fusion Centers.	3
9/30/09	Law enforcement official	Law enforcement official, FBI official Cc: FBI official and Law enforcement official		
1/6/10	ODNI official	Thomas O'Reilly Cc: David Lewis	Two e-mail messages discussing issues with eGuardian arising from an NSI meeting.	2
1/6/10	Thomas O'Reilly	ODNI official Cc: David Lewis		
1/12/10	FBI official	Thomas O'Reilly	Three e-mail messages discussing draft language that will be discussed at a potential teleconference.	3
1/12/10	Thomas O'Reilly	FBI official		
1/12/10	FBI official	James Patrick McCreary, Thomas O'Reilly, Justin Murphy, Roger Morrison, and two FBI officials Cc: two FBI officials		
5/19/10	Thomas O'Reilly	FBI official Cc: David Lewis and Maria Cardiellos	Four e-mail messages discussing outstanding issues raised during a meeting that day concerning eGuardian's capabilities.	3
5/19/10	DHS official	Thomas O'Reilly		

5/19/10	DHS official	DHS official and Daniel Cotter		
5/18/10	DOJ Contractor	Stu Frome, Betsy Lewis, Jeffrey Booth, two FBI officials, and a DOJ Contractor		
5/5/10	DHS official	Two DHS officials, Two FBI officials, Roger J. Morrison, Patrick McConnel, Sean Pipia, Alfredo Esquivel, Stevie Davis, Michael Harper, Dennis Hardy		
5/19/10	DHS official	Thomas O'Reilly and DHS official Cc: David Lewis, DOJ Contractor, and Patrick McConnell		
5/19/10	Thomas O'Reilly	Two DHS officials Cc: David Lewis, DOJ Contractor, Patrick McConnell	Three e-mail messages discussing potential subject to discuss at a tentative meeting.	2
5/19/10	DHS official	Thomas O'Reilly and DHS official Cc: David Lewis, DOJ Contractor, Patrick McConnell		
6/8/10	David Lewis	FBI official and Thomas O'Reilly		
6/8/10	FBI official	Thomas O'Reilly and David Lewis Cc: Five FBI officials and Roger Morrison	Two e-mail messages discussing an issue that arose from a meeting the day before, as well as offering a possible solution.	2
6/10/10	ODNI official	Thomas O'Reilly	Two e-mail messages discussing draft NSI Programmatic Language arising from a meeting.	2

6/9/10	ODNI official	Kshemendra Paul, Susan Reingold, and an ODNI official CC: ODNI official, Gordon Smith, Judith Bylicki, Thomas Brown		
6/11/10	FBI official	Thomas O'Reilly	Four e-mail messages discussing an outstanding issue with pushing SARs to eGuardian, as well as potential next steps.	2
6/11/10	FBI official	FBI official		
6/11/10	FBI official	FBI official		
6/11/10	FBI official	Law enforcement official Cc: Three FBI officials		
6/16/10	DHS official	DHS Official, David Lewis, DOJ official	One e-mail outlining potential questions for an upcoming meeting concerning eGuardian's participation in NSI.	2
6/16/10	DHS official	DHS official and David Lewis Cc: DOJ Contractor	One e-mail providing answers to potential questions that may be discussed at an upcoming meeting concerning eGuardian's participation in NSI.	5
12/9/10	ODNI official	Alexander Joel and Kshemendra Paul	Four e-mail messages summarizing a meeting and the potential next steps concerning eGuardian's potential participation in NSI and ISE.	4
12/8/10	Alexander Joel	Kshemendra Paul and Timothy Edgar Cc: Three ODNI officials and Brooke Dickson-Knowles		
12/8/10	Kshemendra Paul	Alexander Joel and Timothy Edgar Cc: Three ODNI officials and Brooke Dickson-Knowles		
12/7/10	Alexander Joel	Kshemendra Paul Cc: Two ODNI officials		
12/10/10	David Lewis	FBI official Cc: Thomas O'Reilly	One e-mail discussing an issue with testing eGuardian, as well as a potential solution arising from a meeting concerning SAR Analyst Training.	3

4/1/11	FBI official	FBI official Thomas O'Reilly, and five FBI officials	One e-mail message discussing an issue and potential solution that arose during a meeting.	1
5/30/11	Thomas O'Reilly	FBI official Cc: FBI official, Maria Cardiellos, and Jim Burch	One e-mail with an attachment summarizing outstanding issues and potential next steps concerning eGuardian's potential participation in NSI.	7
3/28/11	DHS official	Five DOJ Contractors: Katherine Black, Thomas O'Reilly, Maria Cardiellos, Scott Kelberg, Aileen Orino,	Three e-mail messages discussing a summary of potential outstanding issues, as well as potential solutions and deadlines.	2
3/28/11	DOJ Contractor	Katherine Black, Thomas O'Reilly, Maria Cardiellos, David Lewis, DHS official, Scott Kelberg, Aileen Orino, six DOJ contractors		
3/25/11	ODNI official	DOJ Contractor, ODNI official, and Katherine Black		
4/1/11	FBI official	FBI official Cc: Thomas O'Reilly and five FBI officials	One e-mail message summarizing a meeting during which several outstanding issues were identified with eGuardian, as well as providing a potential solution for one issue.	1
5/13/11	Law Enforcement official	David Lewis Cc: FBI official and Greg Ladas	One e-mail raising questions concerning issues with the Functional Standards.	3
11/10/11	DHS official	David Lewis Cc: two DOJ contractors	One e-mail identifying issues with a search tool and providing general potential solutions.	2
12/2/11	OJP official	Sixteen DOJ Contractors, one FBI official	One e-mail with an attachment forwarding potential meeting agenda and other preparatory material for an upcoming meeting.	4
1/13/12	DOJ Contractor	Thomas O'Reilly, David Lewis, and DOJ Contractor Cc: five DOJ Contractors	One e-mail summarizing a discussion with an FBI San Francisco official and an issue encountered, as well as discussing a potential solution.	2
2/6/12	Thomas O'Reilly	DOJ Contractor	Three e-mail messages summarizing issues encountered in managing SARs and listing the potential next steps.	2
2/3/12	DOJ Contractor	Thomas O'Reilly, Three DOJ Contractors, DHS official , and David Lewis		

2/2/12	DOJ Contractor	DOJ Contractor Cc: DOJ Contractor		
11/25/08	ODNI Official	Thomas O'Reilly	Four e-mail messages discussing a potential plan for an issue with eGuardian that remains outstanding.	5
11/25/08	Thomas O'Reilly	ODNI official		
11/25/08	ODNI official	Thomas O'Reilly		
11/25/08	ODNI official	Thomas O'Reilly		
11/8/10	ODNI official	Five ODNI officials Cc: ODNI mailbox	One e-mail message summarizing a meeting with Kshemendra Paul discussing various outstanding issues with eGuardian, as well as potential next steps.	2
11/25/08	ODNI official	Two FBI officials, Thomas O'Reilly, David Lewis Cc: ODNI official	One e-mail revisiting an issue with eGuardian raised in a meeting that remains outstanding.	1
3/25/09	FBI official	FBI official Cc: ODNI official, FBI official, David Lewis, and DOJ contractor	One e-mail listing potential meeting agenda items for an upcoming meeting concerning eGuardian's participation in NSI.	2
3/28/11	DHS official	Six DOJ Contractors, Katherine Black, Thomas O'Reilly, Maria Cardiellos, David Lewis, Two DHS officials, Aileen Orlino	Three e-mail messages discussing potential solutions to issues raised during a March 23 rd meeting concerning eGuardian's participation in NSI.	2
3/28/11	DOJ Contractor	Katherine Black, Thomas O'Reilly, Maria Cardiellos, David Lewis, Scott Kelberg, Aileen Orlino, DHS, and five DOJ Contractors		
3/25/11	ODNI official	Two ODNI and Katherine Black		
7/10/11	Thomas O'Reilly	ODNI official	One e-mail listing potential issues raised with eGuardian's participation in NSI.	3

4/5/11	Katherine Black	Thomas O'Reilly, Maria Cardiellos	One e-mail with an attachment listing potential meeting items for an upcoming meeting.	3
12/17/10	DHS official	Three ODNI officials, Two FBI officials, Two CIA officials, Sean Smith, Dean Boyd, Matthew Miller, and Bobby Whitorne Cc: Four ODNI officials	One e-mail summarizing a teleconference regarding the relationship between eGuardian and Shared Space.	2
10/15/10	DOJ Contractor	Thomas O'Reilly Cc: David Lewis, DOJ Contractor	Two e-mails detailing issues raised at a meeting, as well as providing comments on these issues.	2
10/15/10	DHS official	Thomas O'Reilly Cc: DHS official		
9/29/09	FBI official	DHS official	One e-mail discussing a potential meeting agenda item at an upcoming meeting, as well as providing updates on SARs in eGuardian.	2
8/26/11	DOJ Contractor	Law enforcement official and DOJ Contractors Cc: Three DOJ Contractors, Monte McKee, James Sheehan, Tom Souchek, Maria Cardiellos	One e-mail discussing potential updates to eGuardian's retention policy.	2
5/13/11	Law enforcement official	FBI official, Greg Ladas	One e-mail inquiring about SARs in eGuardian following a conference.	2
8/16/11	ODNI official	Katherine Black	One e-mail discussing the Department of Defense's input on eGuardian's participation in NSI.	2

5. Email discussions concerning Fusion Centers' use of and considerations regarding information input into eGuardian by Fusion Centers. OIP is providing the following information regarding these documents in table form. Shaded listings contain redactions for both Exemption 5 and Exemption 7E.

Date	Author	Recipient	Description	Pages
9/29/08	Thomas O'Reilly	David Lewis	One e-mail offering suggestions for how Fusion Centers can share SARs with eGuardian.	1
3/18/11	FBI official	Thomas O'Reilly FBI official	Three e-mails discussing a potential meeting to discuss the potential training requirements for Fusion	2

Date	Author	Recipient	Description	Pages		
3/18/11	Thomas O'Reilly	FBI official Cc: FBI official, Steven Bennett, David Lewis, Maria Cardiellos, DOJ Contractor	Centers to use eGuardian.			
3/18/11	FBI official	Thomas O'Reilly Cc: Two FBI officials				
9/6/10	DOJ contractor	ODNI official, DOJ Contractor Cc: ODNI official, David Lewis	Eight e-mails discussing a potential PowerPoint Training Fusion Centers will need to complete in order to access eGuardian.	4		
9/3/10	ODNI official	Two DOJ Contractors Cc: ODNI official				
9/3/10	ONI official	FBI official Cc: Two DOJ Contractors, two ODNI officials				
8/16/10	FBI official	ODNI official Cc: Two DOJ Contractors				
8/16/10	ODNI official	FBI official Cc: Two DOJ contractors				
8/16/10	DOJ Contractor	FBI official Cc: DOJ contractor, ODNI official				
8/9/10	FBI official	DOJ Contractor Cc: DOJ Contractor, ODNI official				
8/5/10	DOJ Contractor	FBI official Cc: DOJ contractor, ODNI official				
12/14/10	FBI official	Thomas O'Reilly			Four e-mails discussing proposed training for Fusion Center users to complete in order to use eGuardian.	2
12/8/10	ODNI official	ODNI official, Nancy Libin				
12/7/10	FBI official	ODNI official Cc: FBI official, ODNI official, two DOJ contractors				
12/7/10	ODNI official	FBI official Cc: FBI official, ODNI official, Four DOJ contractors				

Date	Author	Recipient	Description	Pages
1/7/12	Thomas O'Reilly	Jim Burch Cc: David Lewis, James Patrick McCreary	Four e-mails discussing concerns about Fusion Centers' inputting SARs into eGuardian.	3
1/6/12	Jim Burch	Thomas O'Reilly, Denise O'Donnell, James Patrick McCreary Cc: David Lewis		
1/5/12	Law enforcement official	Law Enforcement official		
1/5/12	Law enforcement official	Law enforcement official Cc: Law enforcement official		
7/29/10	FBI official	Two FBI officials	Two e-mails asking questions concerning potential training Fusion Center officers will have to participate in order to access eGuardian.	3
7/29/10	DOJ contractor	FBI official Cc: FBI official, DHS official, DOJ contractor		
12/23/11	DOJ Contractor	Law enforcement official, Malcolm Sloan Cc: Jim Sheehan, David Lewis, Three DOJ Contractors	One e-mail discussing SARs being pushed to eGuardian.	1
1/31/12	DHS official	David Lewis Cc: IA.HCTD.SAR, Two DHS officials, Thomas O'Reilly, Marai Cardiellos	Five e-mails discussing potential ownership of SARs input by Fusion Centers.	4
1/31/21	David Lewis	DHS official Cc: IA.HCTD.SAR, Two DHS officials, Thomas O'Reilly, Maria Cardiellos		
1/31/12	DHS official	David Lewis Cc: IA.HCTD.SAR, Two DHS officials, Thomas O'Reilly, Marai Cardiellos		
1/31/12	David Lewis	DHS official Cc: IA.HCTD.SAR, Two DHS officials, Thomas O'Reilly, Maria Cardiellos		

Date	Author	Recipient	Description	Pages
1/31/12	DHS official	DHS official Cc: IA.HCTD.SAR, Two DHS officials, Thomas O'Reilly, Maria Cardiellos		
9/29/08	Thomas O'Reilly	David Lewis	One e-mail offering a suggestion concerning Fusion Centers' access to eGuardian.	1
2/12/09	FBI official	Thomas O'Reilly, David Lewis Cc: Three FBI officials	One e-mail discussing a concern with Fusion Centers' sharing their SARs in eGuardian.	2

6. Email discussions concerning developments, including questions and answers and diagrams used in preparation for eGuardian's participation in Shared Space. OIP is providing the following information regarding these documents in table form. Shaded listings contain redactions for both Exemption 5 and Exemption 7E.

Date	Author	Recipient	Description	Pages
9/29/08	Thomas O'Reilly	Kshemendra Paul Cc: David Lewis	Two e-mails detailing modifications, outstanding issues, as well as potential next steps concerning eGuardian's relationship to Shared Space.	3
9/28/08	Thomas O'Reilly	Kshemendra Paul		
12/22/08	FBI official	DOJ Contractor Cc: Two FBI officials and Timothy Adams	One e-mail providing feedback and concerns regarding a status report concerning eGuardian's relationship to Shared Space.	2
12/23/08	David Lewis	FBI official Cc: Thomas O'Reilly and DOJ Contractor	One e-mail addressing concerns from the 12/22/08 e-mail, as well as expressing additional concerns with eGuardian's relationship to Shared Space.	2
12/30/08	David Lewis	Thomas O'Reilly	Two e-mails addressing the 12/23/08 response and one e-mail message adding additional comments to the 12/23/08 e-mail.	3
12/23/08	David Lewis	FBI official Cc: Thomas O'Reilly and DOJ Contractor		
5/18/09	DOJ Contractor	FBI official Cc: Thomas O'Reilly and DOJ Contractor	Two e-mails expressing concern regarding an issue with eGuardian's privacy policy in order to participate in shared space.	1
3/7/09	FBI official	DOJ Contractor		

Date	Author	Recipient	Description	Pages
6/11/09	Thomas O'Reilly	DOJ Contractor and David Lewis	Seven e-mails discussing the aspects of eGuardian that will be tested, as well as issues encountered after testing and discussing potential next steps.	
6/11/09	DOJ Contractor	Thomas O'Reilly and David Lewis		
6/11/09	Thomas O'Reilly	DOJ Contractor and David Lewis		
6/11/09	DOJ Contractor	David Lewis Cc: Thomas O'Reilly		
6/11/09	FBI official	Two FBI officials and DOJ Contractor Cc: Two DOJ Contractors, and FBI official		
6/11/09	ODNI official	DOJ Contractor and FBI official Cc: Two DOJ Contractors		
6/8/09	DOJ Contractor	Various law enforcement officials		
2/4/10	David Lewis	DOJ Contractor Cc: Two FBI officials and DOJ Contractor	Four e-mails discussing testing and potential testing of eGuardian related to its use in Shared Space.	4
1/20/10	DOJ Contractor	David Lewis		
1/20/10	DOJ Contractor	DOJ Contractor Cc: Two FBI officials and David Lewis		
1/20/10	DOJ Contractor	DOJ Contractor		
4/23/10	ODNI official	Thomas O'Reilly		
4/23/10	FBI official	Two FBI officials, Thomas O'Reilly, David Lewis, Peter O'Hare, Roger Morrison Cc: Two FBI officials, Two ODNI officials, and Joseph Fenning and Cheryll Leppert	Two e-mails expressing concerns with eGuardian's relationship to Shared Space, as well as potential next steps.	2

Date	Author	Recipient	Description	Pages
4/23/10	FBI official	David Lewis	Three e-mails discussing potential next steps to address concerns expressed regarding eGuardian's relationship to Shared Space.	2
4/23/10	David Lewis	FBI official		
4/23/10	FBI official	David Lewis		
4/24/10	Thomas O'Reilly	David Lewis James Patrick McCreary	Three e-mail discussions of how to respond to concerns raised regarding eGuardian's relationship to Shared Space.	1
4/23/10	James Patrick McCreary	Thomas O'Reilly David Lewis		
4/23/10	James Patrick McCreary	Thomas O'Reilly		
4/24/10	Thomas O'Reilly	David Lewis	Two e-mails discussing how a law enforcement entity inputs SARs, as well as concerns regarding SARs being pushed to Shared Space; and one e-mail message discussing a potential meeting concerning this issue.	1
4/23/10	David Lewis	ODNI official		
4/23/10	ODNI official	David Lewis, DOJ contractor Cc: Thomas O'Reilly, FBI official, and DOJ Contractor		
4/25/10	ODNI official	Thomas O'Reilly	Three e-mails discussing potential next steps regarding concerns raised by Fusion Centers and other law enforcement entities about use of eGuardian and the relationship between eGuardian and Shared Space.	2
4/24/10	Thomas O'Reilly	ODNI official		
4/23/10	ODNI official	Thomas O'Reilly		
5/5/10	James Patrick McCreary	Thomas O'Reilly	Two e-mails discussing issues that arose from a meeting regarding SARs being pushed from Shared Space to eGuardian.	1
5/5/10	James Patrick McCreary	Justin Murphy		

Date	Author	Recipient	Description	Pages
5/11/10	David Lewis	Thomas O'Reilly, and Two FBI officials Cc: Six DOJ Contractors, Maria Cardiellos	One e-mail discussing outstanding issues with SARs being pushed into Shared Space.	2
9/29/10	ODNI official	David Lewis and Thomas O'Reilly Cc: ODNI official	One e-mail with an attachment comparing outstanding issues with eGuardian and Shared Space.	3
10/4/10	ODNI official	Kshemendra Paul and Thomas O'Reilly Cc: ODNI official	One e-mail discussing concerns with a news article concerning eGuardian and Shared Space.	2
10/5/10	Thomas O'Reilly	ODNI official	Five e-mails discussing issues that have arisen during testing in Shared Space.	2
10/5/10	David Lewis	DOJ Contractor and Three FBI officials		
10/5/10	DOJ Contractor	David Lewis Cc: Three FBI officials		
7/26/10	DOJ Contractor	David Lewis FBI official		
7/23/10	David Lewis	FBI official		

- Exemption 5: Categories of documents withheld in full. The documents in these categories were located in searches by OIP.
 1. Handwritten notes by Nancy Libin and Kirsten Moncada, which include each author's evaluations, thoughts and deliberations concerning the current position and the potential next steps needed in order for the FBI to participate in NSI, as well as deliberations concerning information that will possibly be used and accessed by eGuardian users. 92 pages; date range 10/22/08, 10/22/08-2/14/12, some undated.
 2. Emails, discussion papers, and timelines discussing developments and potential next steps concerning eGuardian's participating in NSI. 23 pages; date range 10/13/10-2/12/12, some undated.
 3. Outlines, Questions and Answers, and Diagrams detailing, analyzing, or providing the potential next steps in preparation for SARs to be pushed to eGuardian. 4 pages; two documents, one undated, other dated 12/17/09.
 4. Discussion points prepared for meetings between Bureau of Justice Assistance and the FBI concerning eGuardian and Shared Space. 14 pages; most pages are undated; one email chain date range 11/23/11-11/28/11.

5. Memoranda for the Deputy Attorney General discussing developments and the progress made in getting eGuardian to participate in NSI, as well as providing recommendations for potential next steps. 48 pages; date range 10/21/10-10/6/11.
6. E-mail discussions with attachments thereto discussing various considerations with regard to eGuardian participating in NSI and ISE Shared Space. OIP is providing the following information in table form.

Date	Author	Recipient	Description	Pages
10/14/10	ODNI official	Nancy Libin	Two e-mail messages discussing possible meeting attendees, topics, and materials for an upcoming meeting.	1
10/14/10	ODNI official	Nancy Libin		
11/9/10	FBI Official	Nancy Libin Cc: Four FBI officials	One e-mail message with attachments thereto concerning next steps in an ongoing discussion about eGuardian's participation in ISE Shared Space and NSI. The attachments consist of a chart detailing "to do" items and other ongoing and upcoming potential developments concerning eGuardian's participating in ISE Shared Space, a draft eGuardian Privacy Policy, outline of possible steps for eGuardian to share SARs with Guardian, draft PowerPoint presentation and notes and analysis of the draft presentation.	37
2/24/11	Thomas O'Reilly	Nancy Libin	Three e-mail messages summarizing and further discussing proposals discussed at a meeting concerning eGuardian's participation in NSI.	2
2/24/11	Nancy Libin	Thomas O'Reilly		
2/24/11	Thomas O'Reilly	Andrew Castor Cc: Jim Burch, Nancy Libin, and Candace Kelly		
8/11/11	FBI Official	Three FBI officials, Jason Chipman, Nancy Libin, Jim Burch, James Patrick McCreary, Todd Hinnen, Helaine Greenfeld Cc: David O'Neil	Four e-mail messages discussing options and sharing feedback regarding developments in eGuardian's participation in ISE Shared Space, as well as eGuardian's retention practices.	3
8/11/11	FBI Official	Jason Chipman, Nancy Libin, Jim Burch, James Patrick McCreary, Todd Hinnen, Helaine Greenfeld, and four FBI officials Cc: David O'Neil		

Date	Author	Recipient	Description	Pages
8/11/11	Jason Chipman	Nancy Libin, Jim Burch, James Patrick McCreary, Todd Hinnen, Helaine Greenfeld, and four FBI officials Cc: David O'Neil		
8/10/11	Jason Chipman	Nancy Libin, Jim Burch, James Patrick McCreary, Todd Hinnen, Helaine Greenfeld, and four FBI officials Cc: David O'Neil		
4/19/11	Thomas O'Reilly	Three FBI officials Cc: One FBI Official, Maria Cardiellos and James Patrick McCreary	Two e-mail messages analyzing eGuardian's potential participation in NSI.	2
4/18/11	Thomas O'Reilly	Nancy Libin Cc: Maria Cardiellos		
7/12/11	FBI Official	Jason Chipman, Nancy Libin, Helaine Greenfeld, and one FBI official Cc: Three FBI officials	Two e-mail messages discussing options for eGuardian's participation in ISE Shared Space.	1
7/12/11	Jason Chipman	Two FBI officials, Nancy Libin and Helaine Greenfeld		
7/26/11	Helaine Greenfeld	Nancy Libin and Jason Chipman	Six e-mail messages discussing the status of developments regarding eGuardian's participation in ISE Shared Space.	2
7/26/11	Nancy Libin	Helaine Greenfeld and Jason Chipman		
7/26/11	Helaine Greenfeld	Nancy Libin and Jason Chipman		
7/26/11	Nancy Libin	Helaine Greenfeld and Jason Chipman		
7/26/11	Helaine Greenfeld	Jason Chipman and Nancy Libin		
7/26/11	Jason Chipman	Helaine Greenfeld and Nancy Libin		
8/2/11	Thomas O'Reilly	Nancy Libin	Three e-mail messages summarizing a meeting with the FBI concerning eGuardian and the information proposed to go into the	1
8/2/11	Nancy Libin	Thomas O'Reilly		

Date	Author	Recipient	Description	Pages
8/2/11	Thomas O'Reilly	Nancy Libin	system, the retention policy, as well as training required in order to access eGuardian.	
8/4/11	Helaine Greenfeld	Jason Chipman and Nancy Libin	Ten e-mail messages with an attachment thereto summarizing and assessing appropriate follow-up stemming from a meeting with the National Security Council concerning eGuardian, and discussing options to be considered going forward. The attachment is an analysis of options concerning eGuardian's participating in ISE Shared Space.	8
8/4/11	Jason Chipman	Helaine Greenfeld, Jim Burch, James Patrick McCreary, and three FBI officials Cc: Nancy Libin, David O'Neil, and three FBI officials		
8/4/11	Helaine Greenfeld	Three FBI officials, Jason Chipman, Jim Burch, and James Patrick McCreary		
8/4/11	FBI official	Jason Chipman, Two FBI officials, Jim Burch, and James Patrick McCreary Cc: Nancy Libin, Helaine Greenfeld, David O'Neil, and three FBI officials		
8/4/11	Jason Chipman	Three FBI officials, Jim Burch, James Patrick McCreary Cc: Nancy Libin, Helaine Greenfeld, David O'Neil, and three FBI officials		
8/4/11	FBI official	Jason Chipman, two FBI officials, Jim Burch, and James Patrick McCreary Cc: Nancy Libin, Helaine Greenfeld, David O'Neil, and three FBI officials		

Date	Author	Recipient	Description	Pages
8/4/11	Jason Chipman	Two FBI officials, Jim Burch, and James Patrick McCreary Cc: Nancy Libin, Helaine Greenfeld, and David O'Neil		
8/4/11	Jason Chipman	Nancy Libin Cc: Helaine Greenfeld		
8/4/11	Jim Burch	Jason Chipman Cc: Helaine Greenfeld and James Patrick McCreary		
8/4/11	Jason Chipman	Helaine Greenfeld, three FBI officials, Jim Burch, and James Patrick McCreary		
8/5/11	Helaine Greenfeld	Nancy Libin and Jason Chipman	Five e-mails discussing draft edits to the attachment in the entry above.	2
8/5/11	Nancy Libin	Helaine Greenfeld and Jason Chipman		
8/5/11	Helaine Greenfeld	Jason Chipman and Nancy Libin		
8/5/11	Jason Chipman	Helaine Greenfeld and Nancy Libin		
8/5/11	Jason Chipman	Jason Chipman		
12/2/10	Nancy Libin	Karol Mason	Two e-mail messages discussing developments and soliciting input regarding eGuardian's potential participation in NSI.	1
11/23/10	Nancy Libin	Karol Mason Cc: Thomas Perrelli, Laurie Robinson, Thomas O'Reilly, Jim Burch, and James Patrick McCreary		

- Exemption 7E: Categories of documents withheld in full. These documents were located in searches conducted by OJP and processed by OIP. These records are from eGuardian or concern eGuardian usage, and contain detailed statistical and usage data that provides a comprehensive picture of the use of the eGuardian system, such as which law enforcement agencies are inputting SARs into the system; how often they are inputting SARs and how many they are inputting; which agencies are querying the system; and how often particular agencies are querying the system. This material, withheld pursuant to Exemption 7E, includes various reports from or related to the use of the eGuardian system, including:

1. NSI Dashboard Reports: 16 reports; 64 pages; date range 7/28/11-4/6/12.

2. Shared Space Reports: 3 reports; 40 pages; date range 3/4/11-9/27/11.
 3. “Vetting SARs Information: A Pathway Forward: Common Practices”: 2 pages, undated.
 4. “Vetting ISE-SAR Data”: 11 pages, undated.
 5. Capability Comparison Chart of eGuardian to Shared Space: 2 pages, dated 8/19/10.
- Exemption 7E: Categories of documents released in part. OIP redacted from documents information derived from the reports listed in the Exemption 7E category described above. The documents from which this information was redacted were generally emails.

DOJ’s Office of Justice Programs

- Exemption 6: Throughout the documents released in part, OJP redacted contractor names pursuant to Exemption 6.
- Exemption 7E: One document, 11 pages, undated, “Vetting ISE-SAR Data: A Pathway to ensure best practices,” was released in part with redactions pursuant to Exemption 7E. This document is an operational manual on the verification process for law enforcement personnel regarding recognizing whether a situation, encounter, incident, etc., has a potential nexus to terrorism. The manual involves materials that are taught to law enforcement personnel for identifying suspicious activity. By disclosing this information regarding procedures taught to law enforcement personnel, public release of this information could be used by terrorists to develop procedures to avoid detection. Disclosure of this document could also be used to disable or circumvent security measures. DOJ-OJP000377 to DOJ-OJP000387.
- Exemptions 6, 7C, and 7E: On November 16, 2012, OJP released directly one document, undated, 236 pages, entitled “Final Report Information Sharing Environment (ISE) Suspicious Activity Report (SAR) Evaluation Environment.” The document was released in part with redactions pursuant to Exemptions 6, 7C, and 7E. Within this document, 79 pages have been redacted pursuant to Exemption 7E. The 79 pages constitute a manual, dated December 2009, entitled “The ISE-SAR Shared Spaces Search Tool User Procedures.” This manual was developed for the training of law enforcement officers and counter-terrorism analysts using the Nationwide SAR Initiative (NSI) data supplied by fusion centers, FBI, and DHS to identify links between SARs that have a potential nexus to terrorism. Public release of this information could be used by terrorists to develop procedures to avoid detection.
- On July 23, 2013, OJP released 25 pages of emails that had previously been withheld in full pursuant to Exemption 5. The released emails included redactions pursuant to Exemptions 5, 6, and 7E. Below is a description of the released emails. Eight of the emails, which were bates-labeled DOJ-OJP000352 to DOJ-OJP000356, are listed below in tabular form. The remainder of the emails, bates labeled DOJ-OJP000357 to DOJ-OJP000376, are listed below the table.

Author	Recipient	Date	Exemption	Pages	Description
[Redacted]	David Lewis cc. [Redacted], [Redacted]	5/13/2011	(b)(6)	2	Eight e-mails and e-mail chain messages from a fusion center intelligence analyst seeking guidance/clarification on updating the Suspicious Activity Reporting (SARs) processes to ensure that they are in line with the Nationwide SAR Initiative (NSI) functional standards.
[Redacted]	David Lewis cc. [Redacted], [Redacted]	5/31/2011	(b)(5) (b)(6)		
[Redacted]	David Lewis cc. Thomas O'Reily	8/12/2011	(b)(5) (b)(6)		
[Redacted]	David Lewis cc. [Redacted], [Redacted]	5/13/2011	(b)(5)	2	
[Redacted]	David Lewis cc. [Redacted], [Redacted]	5/31/2011	(b)(5) (b)(6)		
[Redacted]	David Lewis cc. Thomas O'Reily	8/12/2011	(b)(5) (b)(6)		
Thomas O'Reily	David Lewis	8/15/2011	(b)(5)	1	
David Lewis	Thomas O'Reily	8/15/2011	(b)(5)		

- Additional emails released on July 23, 2013:
 1. One 2-page email message discussing criminal intelligence and information database issues. This email to David Lewis, dated 11/8/2011, assesses the methods and operational procedures used to share intelligence information as it relates to cases that have a potential nexus to terrorism. The bulk of the text of this email is being withheld pursuant to Exemption 7E. DOJ-OJP000357 to DOJ-OJP000358.
 2. One email message, released in full, discussing a potential response to a media inquiry. DOJ-OJP000359.
 3. Email messages, dated September 21, 2011, discussing budget projections to operate shared space. These email messages contain redactions pursuant to Exemption 5. DOJ-OJP000360 to DOJ-OJP000376.

- OJP released in part the following emails, with redactions pursuant to Exemptions 5, 6, 7(C), and/or 7(E), as marked on the documents. These emails were bates labeled DOJ-OJP000001 to DOJ-OJP000352:

Date	Description	Pages
5/8/2008 to 5/9/2008	Four e-mail discussions pertaining to Fusion Center Technical Assistance (FCTA)	2
5/10/2008	Two e-mails pertaining to how the Los Angeles Police Department (LAPD) was reporting SARs and who was in charge of that operation within the LAPD	1
9/4/2008	Seven e-mail messages pertaining to District of Columbia (DC) Metro meeting with Contractor	3
9/4/2008	Three e-mails pertaining to assessment of the District of Columbia (DC) Fusion Center (FC) and eGuardian	3
9/11/2008	Two e-mails discussing shared space	1
9/19/2008	Five e-mail messages discussing meeting with District of Columbia Fusion Center	2
10/5/2008 to 10/6/2008	Four e-mail messages pertaining to District of Columbia & Los Angeles	2
10/13/2008	One e-mail message discussing Diagrams	1
11/26/2008	Two e-mail messages discussing support for Metropolitan Police Department (MPD)	2
12/3/2008	Two e-mail messages discussing eGuardian at the Advisory Policy Board (APB)	1
12/19/2008 to 12/21/2008	Three e-mail messages discussing District of Columbia Fusion Center	2
1/3/2010	Two e-mail messages discussing Nationwide SAR Initiative (NSI) Program Management Office (PMO) suggestions	1
2/2/2010	One e-mail message giving a Chicago Police Department (CPD) update (Final)	1
2/12/2010	One e-mail discussing eGuardian space access	1
2/17/2010	Two e-mails discussing National Fusion Center Conference (NFCC)	2
2/28/2010	Four e-mails discussing eGuardian access to the National Criminal Intelligence Resource Center (NCIRC) Portal	3

2/28/2010	Three e-mails discussing eGuardian access to the NCIRC Portal	2
2/23/2010 to 2/28/2010	Two e-mails discussing issues in entering information into SARs and eGuardian	1
2/28/2010 to 3/1/2010	Seven e-mails discussing eGuardian access to the NCIRC Portal	3
3/9/2010	Four e-mails discussing eGuardian data issue	2
9/9/2010 to 9/10/2010	Two e-mails discussing eGuardian issue	1
9/7/2010 to 9/14/2010	Four e-mails discussing the definition of SARs	2
9/21/2010	One e-mail giving an update on District of Columbia Metropolitan Police Department (DC MPD)	1
10/5/2010	Two e-mails giving an update on Tennessee and Memex	1
10/8/2010	Three e-mails discussing Fusion Centers	2
10/28/2010	Meeting Invitation	3
10/27/2010 to 10/28/2010	Three e-mails discussing SARs and Terrorist Watch Listing	2
11/23/2010	One e-mail discussing NSI Evaluation Environment Use reports	1
8/15/2010 to 8/16/2010	Two e-mails discussing push from NSI to eGuardian	1
8/26/2010	Two e-mails regarding a 4:00 p.m. NSI/FBI policy update conference call	2
12/23/2011	One e-mail message discussing NSI gadget upgrade demo	1
6/29/2011	One e-mail message pertaining to SARs data	1
8/19/2011	Six e-mail messages discussing SARs and the Search Screen	4
11/30/2011	Four e-mail messages, discussing SAR - pushing records to eGuardian	1
1/5/2012 to 1/6/2012	Six e-mail messages discussing NSI issues and giving a Minnesota update	3
1/6/2012 to 1/7/2012	Six e-mail messages discussing NSI issues and giving a Minnesota update	
1/13/2012	Three e-mail messages regarding NCRIC [sic] Discussion	2

1/4/2012 to 1/8/2012	Two e-mail messages, with an attached e-mail chain, discussing eGuardian Push and Issue at New Jersey Fusion Center	3
1/9/2012	One e-mail message with an attachment pertaining to the eGuardian Push and Issue at NJ Fusion Center	2
1/13/2012	Two e-mail messages regarding NCRIC [sic] Discussion	2
1/20/2012	Three e-mail messages pertaining to Non-Terrorism related SARs in Information Sharing Environment (ISE)	2
1/20/2012 to 1/23/2012	Seven e-mail messages discussing Tennessee Fusion Center SARs	6
1/23/2012	E-mail chain Re: Seven e-mail messages discussing Tennessee Fusion Center SARs	
1/30/2012	Three e-mail messages discussing failed eGuardian push issues	2
1/3/2012 to 1/30/2012	Five e-mail messages discussing eGuardian push issues	3
2/1/2012	One e-mail discussing action items from January 31st conference call	1
2/2/2012 to 2/6/2012	Seven e-mail messages pertaining to NSI gadget upgrade demo meeting	7
2/1/2012 to 2/6/2012	Two e-mails discussing action items from January 31st conference call	2
2/7/2012	Three e-mails discussing SAR Vetting Tool (SVT) webinar issues	2
2/7/2012 to 2/8/2012	Eight e-mail messages pertaining to Terrorist Screening Center (TSC) Project	3
2/8/2012	Eight e-mail messages pertaining to TSC Project	
2/7/2012 to 2/8/2012	Seven e-mail messages discussing updates to tech slides	2
1/8/2012	One e-mail message with an attachment pertaining to SAR report review	2
1/13/2012	Four e-mail messages regarding NCRIC [sic] Discussion	2
1/13/2012 to 1/17/2012	Eight e-mail messages regarding NCRIC [sic] Discussion	3

Federal Bureau of Investigation

- The FBI withheld certain information pursuant to Exemption 5 and the deliberative process privilege. The documents contain material exempt pursuant to Exemption 5, were withheld either in full or in part, as noted, and are described below:
 1. Draft eGuardian User's Manual dated July 24, 2008 (EGuardian-185-196, withheld in full). This is a draft version of the eGuardian 1.0 User's Manual. Version 0.1 is pre-release documentation of eGuardian. Once finalized, the manual was intended to provide comprehensive documentation about using eGuardian that might not be found in available training aids. The manual covers such topics as system concepts and capabilities; equipment familiarization; security; access; and privacy guidelines and risk mitigation.
 2. Draft eGuardian Policy Training Guide, undated (EGuardian-197-208, withheld in full). This is a draft version of a document that the FBI's Guardian Management Unit ("GMU") was working on to provide guidance about the meaning and parameters of "suspicious activity" and about privacy considerations when entering information into eGuardian, as well as procedural guidance about how to enter information into eGuardian, including instruction on how to operate various modules and enter incidents into the system.
 3. E-mail chain entitled "Talking Points" dated December 1-3, 2009 (EGuardian-317-318) and Draft Talking Points dated December 3, 2009 (EGuardian-319): This e-mail chain is an exchange between FBI employees who were drafting/editing a set of talking points (the attachment) that were being prepared for the FBI's Chief Information Sharing Officer ("CISO") for a December 3, 2009, information sharing and access meeting. The Talking Points were prepared, edited, and updated by the FBI's GMU Chief and other GMU staff members for the CISO's use. The purpose of the Talking Points was to make recommendations to the CISO about issues to raise and/or solutions to propose at the meeting regarding various eGuardian technical and legal issues. EGuardian-317-318 was released in part (see below).
 4. Email chain dated November 5, 2009, between the FBI and employees of other government agencies regarding draft talking points prepared in advance of an intra-agency meeting and proposing agenda items to discuss related to eGuardian program and requirements development, assessment of technological needs, and proposed eGuardian interface with other shared space applications (EGuardian-652, released in part; 653-654, withheld in full).
 5. Memorandum entitled "eGuardian" (undated) (EGuardian-713-714): The document generally describes eGuardian, and discusses development and preparations for/delays in deploying, as well as technical, procurement, and security issues associated with moving forward with the project.
 6. Memorandum entitled "Preliminary Discussion Paper in Preparing to Support the Summer 2007 Threat" (undated) (EGuardian-715-716): The memorandum consists of preliminary discussions about eGuardian preparations, proposed system architecture and analysis, and planning in support of a meeting regarding anticipated threat requirements for the Summer of 2007.

7. An internal memo regarding eGuardian application development strategy dated January 29, 2008, analyzing various eGuardian system development and deployment strategies, proposed system architecture and requirements, and system risk assessments (EGuardian-725-728, withheld in full).
8. A draft congressional notice memo on the eGuardian Threat Tracking System (EGuardian-729-730, withheld in full). By agreement, the FBI located the final version of this document and produced a version with certain redactions pursuant to Exemption 7E.
9. A draft eGuardian System Requirements Specification manual, dated July 6, 2007 (EGuardian-734-827, withheld in full). A final version of this document, bates-labeled EGuardian-942 to EGuardian-1003 was released on July 21, 2013, with redactions pursuant to Exemptions 6 and 7E.
10. A draft eGuardian Communications Plan, dated February 7, 2008 (EGuardian- 830-833, withheld in full).
11. An internal memo regarding eGuardian system development and evolution dated December 13, 2007, which includes background discussion, analysis, and opinions regarding the eGuardian system development process to date, as well as critical analysis and opinions regarding system requirements, capabilities, the efficacy of development decisions, alternative strategies, and proposed procurement approaches (EGuardian- 834-836, withheld in full).
12. An eGuardian trade study alternatives analysis memo dated December 11, 2007, discussing program alternatives to include analysis, opinions, evaluations, and recommendations related to eGuardian system and requirements development including the consideration of products and/or vendors for future system development (EGuardian- 837-842, withheld in full).
13. A proposed response from the FBI eGuardian Unit to a question Senator Leahy posed arising from the FBI Director's January 20, 2010, testimony before the Senate Committee on the Judiciary regarding "Securing America's Safety: Improving the Effectiveness of Anti-Terrorism Tools and InterAgency Communication" (EGuardian-887-889, withheld in full). By agreement, OIP located the final version of this document and produced a version with certain redactions for non-responsive information.
14. Draft Memorandum Regarding Proposal to Deploy eGuardian Under Specific Circumstances dated April 28, 2008 (EGuardian-905-909) and Approved Memorandum Regarding Proposal to Deploy eGuardian Under Specific Circumstances dated April 28, 2008 (EGuardian-1004-1008): This memorandum documents meetings between the FBI's Counterterrorism Threat Monitoring Unit and another FBI Unit discussing the possibility of, and viable options for, deploying Guardian/eGuardian as part of an initiative in a particular geographic region/environment. The memorandum describes the initiative, sets forth different options for how the system could potentially be utilized as part of the initiative, discusses options and approaches for possible deployment, addresses concerns and issues related to possible deployment, and ultimately concludes that the Threat

Management Unit was going to focus on information sharing efforts in the United States and that no further meetings were scheduled to discuss future plans and considerations about viable options for deploying the system as part of the initiative.

15. Final Talking Points dated June 12, 2009 (EGuardian-1009-1010), substituting for Draft Talking Points dated June 12, 2009 (EGuardian-928-929): The draft version of these Talking Points consisted of proposals from staff members to an FBI Executive Assistant Director (“EAD”) reflecting their recommendations about issues, arguments, and suggestions for the EAD to make at an Executive Branch/White House session on information sharing with State, Local, and Tribal entities; eGuardian was one of the topics about which the staff members made recommendations. This version was briefed to the EAD in the morning as part of his preparation for the meeting. Based on discussions and questions from the EAD during the morning briefing, mark-ups were made to the document, which was then provided to him for his personal reference at the White House session. (This is the “final” version of the document.) This document was intended solely for the personal reference and use of the EAD at the meeting. It was not distributed to others at the meeting, and the EAD was free to raise or not the issues, arguments, and suggestions outlined in the document.
 16. A draft, internal eGuardian question and answer memo dated April 13, 2009 (EGuardian-930-931, withheld in full). The final version of this document was released in part at EGuardian 926-927.
- The FBI withheld certain information pursuant to Exemptions 6 and 7C. The documents containing material exempt pursuant to Exemptions 6 and 7C, and which were withheld either in full or in part, as noted, are described below:
 1. Names and/or Identifying Information of FBI Special Agents and Support Employees (EGuardian-76, released in part; 98, released in part; 137, released in part; 160, released in part; 184, withheld in full; 187-188, withheld in full; 227, released in part; 317-318, released in part; 320-324, released in part; 481, released in part; 561, withheld in full, 562, released in part; 564-572, released in part; 573, released in part; 575, released in part; 579, released in part; 583, released in part; 588-589, released in part; 607, released in part; 612-614, released in part; 616-622, released in part; 650, released in part; 652, released in part; 655-658, released in part; 666-667, released in part; 669, released in part; 671, released in part; 690-696, released in part; 721, released in part; 730, withheld in full; 733, withheld in full; 737, withheld in full, 833; withheld in full, 855-856, withheld in full; 886, released in part; 892, released in part; 894, released in part; 896, released in part; 900, released in part; 902, released in part; 905-908, withheld in full; 913, released in part; 915, released in part; and 917, released in part).
 2. Names and/or Identifying Information of Non-FBI Federal Employees (EGuardian 76, released in part; 98, released in part; 184, withheld in full; 227, released in part; 317-318, released in part; 320-324, released in part; 481, released in part; 562-572, released in part; 573-575, released in part; 613-623, released in part; 652, released in part; 655-659, released in part; 662, released in part; 666, released in part; 669-670,

- released in part; 671, released in part; 690-692, released in part; 696, released in part; and 902-904, released in part).
3. Names and/or Identifying Information of Third Parties Who Were of Investigative Interest to the FBI or Local Authorities (EGuardian-248-252, withheld in full).
 4. Names and/or Identifying Information of State/Local Law Enforcement Employees (EGuardian 324, 562, 573, 612, 617, 650-651, and 666 – all released in part).
- The FBI withheld certain information pursuant to Exemption 7E. The documents containing material exempt pursuant to Exemption 7E, and which were withheld either in full or in part, as noted, are described below:
 1. eGuardian User Interface and Instruction. This subcategory includes LEO screen shots – actual depictions of eGuardian application user screens and the associated user reference guide provided exclusively to authorized law enforcement users. Release of this material would provide terrorists and other targets of enforcement efforts with an eGuardian “how to” guide replete with details of internal system operation and procedures. (EGuardian-5-7, withheld in full; 10-18, withheld in full; 21-32, withheld in full; 140-142, withheld in full; 144-148, withheld in full; 150-159, withheld in full; 163, withheld in full; 165, withheld in full; 167, withheld in full; 168, released in part; 169-170, withheld in full; 174-180, withheld in full; 182, withheld in full; 184, withheld in full; 185-196, withheld in full; 199-208, withheld in full; 228, withheld in full; 233-234, withheld in full; 236, released in part; 246, released in part; 249-259, withheld in full; and 890-891, withheld in full).
 2. “eGuardian Threat Tracker” dated January/February 2009 (EGuardian-33-38); “eGuardian Threat Tracker” dated March 2009 (EGuardian-39-45); “eGuardian Threat Tracker” dated April 2009 (EGuardian-46-53); “eGuardian Threat Tracker” dated June 2009 (EGuardian-54-61); “eGuardian Threat Tracker” dated July/August 2009 (EGuardian-62-68); and “eGuardian Threat Tracker” dated August/September 2009 (EGuardian-69-75): The “eGuardian Threat Tracker” is a Law Enforcement Sensitive/FOUO newsletter/periodical to which eGuardian participants in State, Local, Tribal, and Federal law enforcement agencies have access. It provides updates about technical accomplishments and upgrades to eGuardian, as well as anticipated future enhancements. It describes actual cases in which the system was used. It includes statistics and data about usage, participation, and incident reporting/disposition. It identifies available training resources and conferences. It requests information from participating agencies in furtherance of terrorism detection efforts. It describes how to access eGuardian.
 3. Memorandum entitled “The Guardian/eGuardian Program” (undated) (EGuardian-717-719): The memorandum describes the eGuardian program, including general information about how the system works and what information is included in the system. The memorandum also explains that it and Guardian are part of the Nationwide Suspicious Activity Reporting Initiative (“NSI”); identifies the legal authority for information sharing initiatives; and reports the amount of money the FBI had invested in the system.

4. Memorandum entitled “DoD Guardian/eGuardian Use” dated June 13, 2008 (EGuardian-722-724): This memorandum describes eGuardian generally, and also discusses the status of the deployment of eGuardian within the Department of Defense (“DoD”) and provides statistics about usage by DoD and its partner agencies.
5. Guardian/eGuardian Question and Answer Memorandum dated March 11, 2009 (EGuardian-885-886): This document concerns the question “Does the FBI have a data management system that provides analysts and agents the capability to tie terrorist threats and suspicious activities to ongoing investigations or the need to open new investigations?” It is a different version of the documents identified as EGuardian-926-927 and 930-931; EGuardian-885-886; EGuardian-912-913; EGuardian-914-915; EGuardian-916-917; EGuardian-922; and EGuardian-923. The document describes both the Guardian and eGuardian systems, and also provides information about how the systems work, the status of the roll-out of system enhancements, and other information about the status and progress of the deployment of the eGuardian system.
6. Electronic Communication (“EC”) Documenting the Purge of Incidents from the eGuardian Application dated February 5, 2009 (EGuardian-892-893): This EC documents the deletion of specific incidents from the eGuardian application because no nexus to terrorism was found.
7. EC Documenting the Purge of Non-Terrorism Related Incidents from the eGuardian Application dated January 30, 2009 (EGuardian-894-895): This EC documents the deletion of specific incidents from the eGuardian application because no nexus to terrorism was found or because the report highlighted the practice of free speech.
8. EC Requesting Approval for Guardian, eGuardian and INTREPID Training Programs dated September 1, 2007 (EGuardian-896-901): This EC requests approval to establish training programs for Guardian, eGuardian, and INTREPID for FBI field offices; other federal agencies; State, Local, and Tribal agencies; Fusion Centers; and other federal personnel as appropriate. It also asks that a Travel Authorization be established for FY 2008. The EC generally describes each of the systems, and explains the status of eGuardian system and training development, and why training is likely to be necessary/prudent.
9. EC Documenting an eGuardian Presentation and eGuardian Beta Demonstration, dated November 1, 2007 (EGuardian-902-904): This EC documents and describes an eGuardian presentation and beta demonstration that the FBI provided to elements from the DoD Talon Termination and Transition Group.
10. Threat Monitoring Unit, Guardian/eGuardian Program Memorandum entitled “Threat Monitoring Unit (TMU) Overview” dated November 19, 2009 (EGuardian-910-911): This memorandum describes the oversight responsibilities exercised by the TMU as well as other responsibilities of the Unit, and identifies the particular reports that the Unit produces with respect to Guardian and eGuardian.
11. Guardian/eGuardian Question and Answer Memorandum dated January 14, 2009 (EGuardian-912-913): This document concerns the question “Does the FBI have a data management system that provides analysts and agents the capability to tie

- terrorist threats and suspicious activities to ongoing investigations or the need to open new investigations?” It is a different version of the documents identified as EGuardian-926-927 and 930-931; EGuardian-885-886; EGuardian-914-915; EGuardian-916-917; EGuardian-922; and EGuardian-923. The document describes both the Guardian and eGuardian systems, and also provides information about how the systems work and about the status and progress of the deployment of the eGuardian system.
12. Guardian/eGuardian Question and Answer Memorandum dated January 14, 2009 (EGuardian-914-915): This document concerns the question “Does the FBI have a data management system that provides analysts and agents the capability to tie terrorist threats and suspicious activities to ongoing investigations or the need to open new investigations?” It is a different version of the documents identified as EGuardian-926-927 and 930-931; EGuardian-885-886; EGuardian-912-913; EGuardian-916-917; EGuardian-922; and EGuardian-923. The document describes both the Guardian and eGuardian systems, and also provides information about how the systems work, and about the status and progress of the development and deployment of the eGuardian system.
 13. Guardian/eGuardian Question and Answer Memorandum dated March 11, 2009 (EGuardian-916-917): This document concerns the question “Does the FBI have a data management system that provides analysts and agents the capability to tie terrorist threats and suspicious activities to ongoing investigations or the need to open new investigations?” It is a different version of the documents identified as EGuardian-926-927 and 930-931; EGuardian-885-886; EGuardian-912-913; EGuardian-914-915; EGuardian-922; and EGuardian-923. The document describes both the Guardian and eGuardian systems, and also provides information about how the systems work, including statistical information about eGuardian system usage, as well as information about the status and progress of the development and deployment of the eGuardian system.
 14. Guardian/eGuardian Question and Answer Memorandum dated April 13, 2009 (EGuardian-922): This document concerns the question “Does the FBI have a data management system that provides analysts and agents the capability to tie terrorist threats and suspicious activities to ongoing investigations or the need to open new investigations?” It is a different version of the documents identified as EGuardian-926-927 and 930-931; EGuardian-885-886; EGuardian-912-913; EGuardian-914-915; EGuardian-916-917; and EGuardian-923. The document describes both the Guardian and eGuardian systems, and also provides information about the status and progress of the development and deployment of the eGuardian system.
 15. Guardian/eGuardian Question and Answer Memorandum, dated August 20, 2009 (EGuardian-923): This document concerns the question “Does the FBI have a data management system that provides analysts and agents the capability to tie terrorist threats and suspicious activities to ongoing investigations or the need to open new investigations?” It is a different version of the documents identified as EGuardian-926-927 and 930-931; EGuardian-885-886; EGuardian-912-913; EGuardian-914-915; EGuardian-916-917; and EGuardian-922. The document describes both the Guardian

and eGuardian systems, and also provides information about the status and progress of the development and deployment of the eGuardian system.

16. Guardian/eGuardian Question and Answer Memorandum, dated June 9, 2009 (EGuardian-924): This document concerns the question “Does the FBI have a data management system that provides analysts and agents the capability to tie terrorist threats and suspicious activities to ongoing investigations or the need to open new investigations?” It is a different version of the documents identified as EGuardian-926-927 and 930-931; EGuardian-885-886; EGuardian-912-913; EGuardian-914-915; EGuardian-916-917; EGuardian-922; and EGuardian-923. The document describes both the Guardian and eGuardian systems, and also provides information about the status and progress of the development and deployment of the eGuardian system.
17. Guardian/eGuardian Question and Answer Memorandum dated April 13, 2009 (EGuardian-926-927): This document concerns the question “Does the FBI have a data management system that provides analysts and agents the capability to tie terrorist threats and suspicious activities to ongoing investigations or the need to open new investigations?” It is a different version of the documents identified as EGuardian-930-931; EGuardian-885-886; EGuardian-912-913; EGuardian-914-915; EGuardian-916-917; EGuardian-922; EGuardian-923; and EGuardian-924. The document describes both the Guardian and eGuardian systems, and also provides information about the status and progress of the development and deployment of the eGuardian system.
18. Emails: This subcategory of material comprises communications related to actual case coordination in the eGuardian system, discussion of the use of particular system techniques, and internal discussions of system technological development. (EGuardian-317, released in part; 320, released in part; 323, released in part; 561, withheld in full; 562, released in part; 566, released in part; 573, released in part; 575, released in part; 613, released in part; 621, released in part; 650, released in part; 652, released in part; 657, released in part; 662, released in part; 667-668, released in part; and 692, released in part).
19. Technical Implementation Records: This subcategory of material comprises records of a technical nature about the internal functions, specifications, and capabilities of the eGuardian system to include the SAR Reporting Pilot (DoD), System Requirement Specs, implementation discussion memos, application development strategies and alternatives, draft eGuardian communications plan, and concept of operations manual. (EGuardian-583-585, released in part; 589-592, released in part; 595-597, released in part; 600, released in part; 603, released in part; 605-608, released in part; 653-654, withheld in full; 725-728 withheld in full; 734-827, withheld in full; 829, released in part; 830-842, withheld in full; 843, released in part; 844-845, withheld in full; and 853-884, withheld in full).